

For centuries, the people of south Louisiana have lived and worked along the coastal bayous. Today, many people still maintain homes and fishing camps in the marsh.

## V-Breaux Act Restoration Status

Introduction

rom the enactment of the Breaux Act in 1990 through the authorization of the eighth annual priority project list in 1999, there have been 91 coastal restoration projects selected for implementation in Louisiana's coastal zone to address wetland loss in each of the four coastal regions (table 5.1). As of April 2000, 14 of these projects (10 full-scale and four demonstration) have been formally deauthorized, 11 after initial selection (prior to construction), and three after construction (based on results from project monitoring). Of the remaining 77 projects, 12 are demonstration projects that will potentially provide information for the design of future restoration projects, and 65 are full-scale restoration projects anticipated to directly create, protect, or restore approximately 70,000 acres of coastal wetlands during their 20-year lives (see figure 4.2 for project locations). The size of projects ranges from a 3-acre demonstration project to a 140,380-acre full-scale project. The current estimated cost of all Breaux Act projects approved through 1999 is \$319,411,042. The status of these projects is summarized in the subsequent region-specific sections.

Projects selected for implementation through the Breaux Act address critical problems identified in the original 1993 Louisiana Coastal Wetlands Restoration Plan (LCWCRTF 1993). Projects are proposed and supported by one of the federal cosponsoring agencies and are evaluated by using the Wetland Value Assessment (WVA) process (CWPPRA-EWG 1998). The selection process for the first eight priority project lists focused on critical problems and areas within a hydrologic basin. With the forward-looking ecosystem-level focus of the initial Coast 2050 Initiative and the development of the Coast 2050 Plan, projects selected on the

ninth and subsequent lists must address one or more of the strategies outlined in this plan. Although the projects selected on the first eight lists were designed to address specific problems identified in the original restoration plan, these early projects fit within the larger framework of ecosystem-level restoration and promote the long-term goal of obtaining sustainable wetlands. Additional information that will be gained through monitoring and further research demands that the Coast 2050 Plan be dynamic and flexible enough to change as knowledge increases.

The project selection process for the ninth priority project list was revised from the process used for the first eight lists. This revision takes advantage of the growing institutional knowledge provided by the first eight project lists, as well as a more flexible cash flow management plan, and it divides the project selection process into two distinct phases. Projects selected for Phase I implementation undergo design and engineering development and are funded for 1 year of preconstruction baseline monitoring. After completion of Phase I, these projects must be reevaluated, again using the WVA process, and reselected for Phase II funding, which includes project construction, post-construction monitoring, and operation and maintenance. Although this two-phase process will encompass additional time and effort of agency personnel and academics for project reevaluation, it should minimize the construction of marginal projects (some projects will likely be modified or not be selected for Phase II funding) and will maximize the effectiveness of each dollar invested in wetland restoration in coastal Louisiana. This process may also result in fewer deauthorized projects by identifying problems early in the process. Nineteen projects (17 full-scale projects and two demonstration projects) were approved for Phase I funding on the ninth project list by the Breaux Act Task Force on January 11, 2000 (table 5.2 and figure 5.1). Because project feasibilities and preliminary design of the ninth list projects had just begun at the writing of this report, only those Breaux Act projects authorized on the first eight project lists are included in the region-specific summaries section.

The following sections contain project information and activity status for the coastal restoration projects funded by the Breaux Act in each of the four coastal regions. Although some causes of wetland loss are

**Table 5.1.** Summary of projects authorized by the Breaux Act on priority project lists 1-8. Hydrologic basins (in italics) are matched with their respective regions under the Coast 2050 Plan.

		Breaux Act Projects onstration) Deauthorized		of Breaux Act ration Projects Deauthorized	Anticipated Acres Created/ Restored and Protected <sup>a</sup>	Current Estimated Cost (20 yr) <sup>b</sup> as of April 2000
Region 1	10	2	1	1	5,479	\$ 21,310,786
Pontchartrain	10	2	1	1	5,479	\$ 21,310,786
Region 2	23	5	3	0	23,745	\$ 103,870,503
Breton Sound	4	2	0	0	1,141	\$ 3,006,342
Mississippi River Delta	4	1	2	0	13,153	\$ 24,121,138
Barataria	15	2	1	0	9,451	\$ 76,743,023
Region 3	25°	<b>3</b> °	6	1	18,212	\$ 138,108,004°
Terrebonne	14	2	5	1	8,722	\$ 104,908,890
Atchafalaya	2	0	0	0	3,792	\$ 10,109,926
Teche/Vermilion	8	0	1	0	5,698	\$ 23,023,029
Region 4	17	0	5	2	22,189	\$ 53,981,749
Mermentau	5	0	2	2	3,171	\$ 10,808,186
Calcasieu/Sabine	12	0	3	0	19,018	\$ 43,173,563
Grand Total	75°	10°	16 <sup>d</sup>	4	69,625	\$ 319,411,042 <sup>d</sup>

<sup>&</sup>lt;sup>a</sup>Acres Protected/Created is the net gain in emergent marsh as a result of project implementation as estimated by the Environmental Work Group during the Wetland Value Assessment. This figure includes acres of emergent marsh protected, created, and restored as a result of project implementation and indicates acreage which is anticipated to offset land loss. Anticipated acres are exclusive of deauthorized projects.

<sup>d</sup>Includes numbers, acres, or cost from CW-7 Coastwide Nutria Harvest Demonstration Project.

common in all four regions (such as the altered hydrology from dredging of canals and navigation channels, and shoreline erosion), each region has specific problems which are discussed at the regional level. These sections also include summaries of wetland composition, proposed solutions to the wetland loss problems (projects), and monitoring summaries for completed projects where sufficient data have been collected to allow preliminary evaluation of project performance.



A great egret (Ardea albus) hunts for small fish in the grasses of a brackish marsh.

bIncludes costs incurred to date on deauthorized projects.

eIncludes numbers, acres, or cost from CW-5i Marsh Creation east of Atchafalaya River-Avoca Island Project.

Table 5.2. Projects approved for Phase I funding by the Breaux Act Task Force on the ninth priority project list on January 11, 2000.

Project Name	Agency <sup>a</sup>	Project Type <sup>b</sup>	Anticipated Acres Created/ Restored and Protected <sup>c</sup>	Co	rrent Phase I ost Estimate as of April 2000 <sup>d</sup>
Opportunistic Use of Bonnet Carre Spillway (XPO-55a)	USACE	FD	177	\$	150,706
Chandeleur Islands Restoration (XPO-95)	NMFS	VP	220	\$	1,608,400
Freshwater Introduction South of Highway 82 (PME-07a)	USFWS	HR/MC	296	\$	607,138
South Lake DeCade/Atchafalaya Freshwater Introduction (PTE-28)	NRCS	HR	201	\$	396,489
Four-Mile Cut/Little Vermilion Bay Hydrologic Restoration (XTV-30)	NMFS	SNT	327	\$	574,133
Castille Pass Sediment Delivery (XAT-11)	NMFS	MC/SNT	589	\$	1,855,792
Black Bayou Bypass Culverts (CS-16)	NRCS	HR	540	\$	799,823
Perry Ridge West Bank Stabilization/Terracing (PCS-26ii)	NRCS	SP/MC	83	\$	317,399
Freshwater Bayou Canal HR/SP - Belle Isle to Lock (REVISED COST) (XTV-27)	USACE	HR/SP	529	\$	1,498,967
Little Pecan Bayou (XME-42a)	NRCS	HR	144	\$	1,245,278
Barataria Basin Landbridge Shore Protection Phase III (XBA-63iii)	NRCS	SP	264	\$	1,040,595
LaBranche Terracing/Plantings (PPO-07a)	NMFS	SNT/SP/VP	489	\$	1,027,190
Marsh Creation South of Leeville (BA-32a)	USEPA	MC	146	\$	1,151,484
East/West Grand Terre Islands Restoration (XBA-01a)	NMFS	BI/MC	472	\$	2,320,255
Timbalier Island Dune/Marsh Restoration (XTE-45a)	USEPA	BI/MC	273	\$	1,360,198
New Cut Dune/Marsh Restoration (TE-11a)	USEPA	BI/MC	102	\$	746,274
Weeks Bay/Commercial Canal Shoreline Protection (PTV-13)	USACE	SP/VP/HR	138	\$	1,229,337
Demonstration Projects					
Mandalay Bank Protection Demonstration (XTE-DEMO)	USFWS	SP	NAe	\$	298,939 <sup>f</sup>
Periodic Introduction of Sediment and Nutrients at Selected Diversion Sites (MR-DEMO)	USACE	FD	NAe	\$	1,500,000 <sup>f</sup>

<sup>a</sup>Agency: U.S. Environmental Protection Agency (USEPA); National Marine Fisheries Service (NMFS); Natural Resources Conservation

Service (NRCS); U.S. Army Corps of Engineers (USACE); and U.S. Fish and Wildlife Service (USFWS).

<sup>b</sup>Project Type: Freshwater Diversion (FD); Sediment and Nutrient Trapping (SNT); Hydrologic Restoration (HR); Barrier Island Restoration (BI);

Marsh Creation (MC); Marsh Management (MM); Shoreline Protection (SP); and Vegetation Planting (VP).

cAcres Protected/ The net gain in emergent marsh as a result of project implementation as projected by the Environmental Work Group during the

Created: Wetland Value Assessment. This figure includes acres of emergent marsh to be protected, created, and restored as a result of project

implementation estimated at the time the project was approved by the Breaux Act Task Force.

dCurrent Cost of

Phase I Funding Only: Phase I funding will include project planning, design, and 1-year pre-construction monitoring. eNA:

Not applicable.

fCost: Fully funded baseline cost.



Figure 5.1 Location of Breaux Act projects authorized for Phase I funding on the ninth priority project list on January 11, 2000.

## Region 1 Background

The historical ecology of Region 1 (see figure 3.1, page 9), the Pontchartrain Basin, has been predominantly governed by lake and river processes. Freshwater swamps and marshes were fed and maintained by periodic flooding of rivers like the Amite, Tchefuncte, Bogue Falaya, Pearl, and Mississippi, as well as distributary bayous such as Bayou Manchac. Except for the Mississippi, the rivers of Region 1 discharge into some of Louisiana's largest and most well known lakes: Maurepas, Pontchartrain, and Borgne. Each lake has a particular ecology and hydrology, characterized by its salinity regime and surrounding wetlands. Many of these wetlands, particularly marshes along Lake Pontchartrain, benefit from seasonal lake overflows, but they depend on stable shorelines to protect them from damaging waves and occasional high salinity.

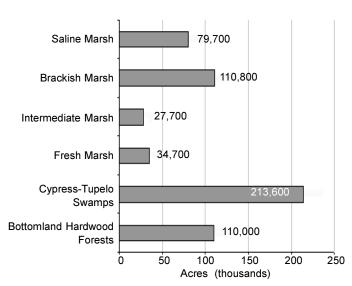
Currently, Region 1 contains approximately 576,500 acres of wetlands (figure 5.2). Between 1932 and 1990, Region 1 lost 74,800 acres of wetlands, an average of 1,290 acres per year (LCWCRTF and WCRA 1998). Lakes Pontchartrain, Borgne, and Maurepas have collectively been referred to as "Louisiana's urban estuary" due to the proximity of these interconnected lakes to metropolitan New Orleans and other increasingly populated areas (Coalition to Restore Coastal Louisiana web site, www.crcl.org). This proximity has made Region 1 particularly vulnerable to human impacts on the landscape. Though designed to bring prosperity while protecting lives and property, the building of levees, navigation canals, and channels has led to alterations in the hydrology of Region 1 and to the breakdown of crucial ecosystem dynamics - the same dynamics of vertical accumulation, estuarine gradients, and system linkages described in the three goals of the Coast 2050 Plan. Salinity pulses and prolonged innundation, the primary stressors of marsh vegetation in coastal Louisiana (Penland et al. 1996), have been exacerbated by human activities.

Levees along river banks protect residents from flood damage, but they isolate marshes and swamps from sediment-rich fluvial and lake water input, increasing the challenge for wetland vegetation to keep up with subsidence. Subsidence is a natural and continual geologic process where poorly consolidated sediment compacts. For Louisiana marshes to be healthy and sustainable and counteract subsidence, they must be supplied with new inorganic sediment and/or must produce organic material to elevate the marsh surface as the soils beneath them compact. Without sufficient inflow of nutrients and sediments, marshes have not been able to keep up with subsidence and have degraded to open water or have been reduced to highly fragmented areas. Breaux Act projects such as Bayou Sauvage Refuge Restoration Phase I (XPO-52a) and Phase II (XPO-52b), Fritchie Marsh Restoration (PO-06), and Bayou Bienvenue Pump Station Diversion and Terracing (XPO-74a) have been authorized to facilitate freshwater input and improve drainage in wetland areas which are in imminent danger of being lost due to stresses associated with changes in hydrologic conditions.

Construction of navigation canals, particularly the Mississippi River Gulf Outlet (MRGO), disrupted the natural estuarine gradient in Region 1 by creating direct access for salt water to move into fresher inland marshes, stressing vegetation and resulting in open water ponds (LDNR, OCRM 1995). In addition to bringing in salt water, the MRGO is responsible for immediate loss along its banks, as large boat wakes eroded the canal from its original width of 700 ft in 1968 to an average of 1,500 ft in 1990—a loss of almost 2,300 acres of wetlands from post-construction bank erosion (USACE 1999).

Many of the lakes in Region 1 are sufficiently large enough that wind-generated waves cause erosion of marsh shorelines. While this is a natural process, such losses are not balanced by marsh creation. When shoreline erosion results in breaches of critical parts of the landscape, such as ridges or natural berms, action must be taken to restore the physical integrity of the wetland system. Breaux Act projects such as the Bayou LaBranche Marsh Creation (PPO-10) project have resulted in the creation of wetlands in an open water area by utilizing dredged material to directly increase the sediment elevation. Additionally, the Bayou Chevee Shoreline Protection (Revised) (XPO-69) project will protect exposed wetlands from wave-induced erosion to prevent the loss of interior wetlands.

Many marshes that once served as land bridges, separating bodies of water and linking gradients of salinity, have fragmented and eroded. As a result, this former mosaic of diverse wetlands is eroding into larger and larger expanses of open water. As habitat diversity declines, plants and animals dependent on historic conditions are jeopardized.



**Figure 5.2** Number of acres representing different wetland types in Region 1.

The Breaux Act projects within Region 1 address some of these key wetland loss issues. Five of the eight projects still authorized on the first eight priority lists in Region 1 are hydrologic restoration projects. The three remaining projects (one each of beneficial use of dredged material, marsh management, and shoreline protection) were designed to address localized problems such as re-creating wetlands using dredge material in an eroded open-water area at Bayou LaBranche or armoring an eroding shoreline along Lake Pontchartrain at the Bayou Sauvage National Wildlife Refuge using rock dikes to protect and preserve the interior wetlands from high energy waves. These projects are itemized in figure 5.3 and table 5.3.

## Breaux Act Projects in Region 1

Eleven Breaux Act projects have been authorized from Priority Project Lists 1-8 in Region 1 (table 5.3.; figure 5.3.). These projects were authorized prior to the promulgation of the Regional Ecosystem Strategies of the Coast 2050 Plan and address critical problems identified in the 1993 Restoration Plan (LCWCRTF 1993).

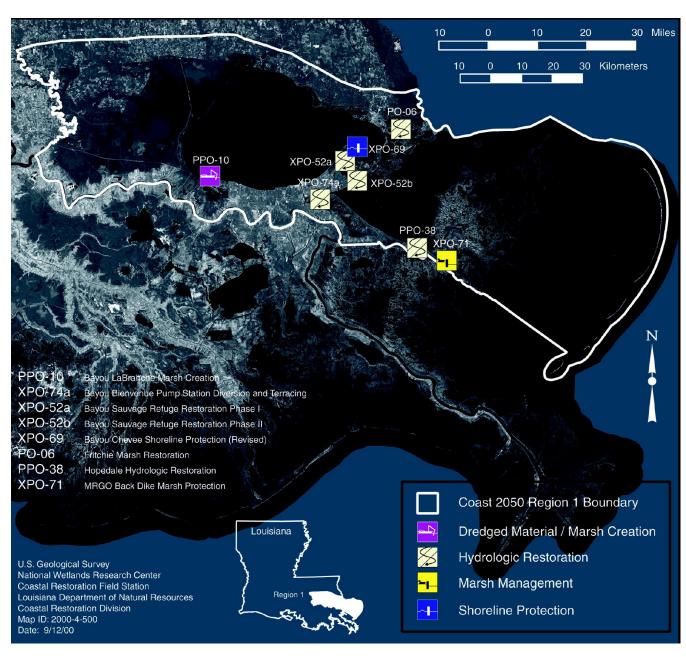


Figure 5.3 Location of Breaux Act projects authorized on project priority lists 1 - 8 in Region 1.

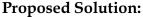
**Table 5.3.** Projects authorized on Breaux Act priority project lists 1-8 in Region 1.

			A	ctiv	ities <sup>a</sup>					р			
	Project Name	Engineering	Landrights	Construction	Monitoring	Operations & Maintenance	Priority List	Agency <sup>b</sup>	Project Type°	Year Completed	Anticipated Acres Created/ Restored and Protected <sup>d</sup>	Ι	Current Estimated Cost (20 yr)
	Bayou LaBranch Marsh Creation (PPO-10)	С	С	С	I	I	1	USACE	DM	1994	203	\$	3,665,519
	■ Discussed on page 30.												
Projects in Progress Completed Projects	Bayou Sauvage Refuge Restoration Phase I (XPO-52a)	С	С	С	I	I	1	USFWS	HR	1996	1,550	\$	1,615,390
	■ Discussed on page 31.												
	Bayou Sauvage Refuge Restoration Phase II (XPO-52b)	С	С	С	I	I	2	USFWS	HR	1997	1,280	\$	1,634,69
	■ Discussed on page 32.												
	MRGO Back Dike Marsh Protection (XPO-71)	С			NA	NA	3	USACE	MM	1999	755	\$	342,61
	■ This project was authorized to address loss of to repair breaches in earthen and rock dikes					reach of	earther	dikes and w		eted by the USA		19	99.
	Fritchie Marsh Restoration (PO-06)	С	I	I	I	NI	2	NRCS	HR	2000*	1,040		2,933,80
	■ This project was authorized to address imminent marsh loss caused by alterations in the natural hydrology. The implementation of this project will restore a more natural hydrologic regime to a wetland area near Slidell by facilitating the input of fresh water into the wetlands from Salt Bayou and upland fresh water runoff from around the town of Slidell.												
	Bayou Chevee Shoreline Protection (Revised) (XPO-69)	С	С	NI	I	NI	5	USACE	SP	2000*	75	\$	2,418,904
	personnel from Bayou Sauvage NWR. The Pontchartrain utilizing two sections of rock southeast of Bayou Chevee.  Hopedale Hydrologic Restoration (PPO-38)  This project will abate site-specific wetland control structures are currently preventing the province of the provinc	I loss	I by re	NI placi	5,700 I	NI NI Ilapsed o	to pro 8 culverts	NMFS installed in the	HR he 1950's	g shallow open 2001* near Yscloskey	134 y. These degrad	s \$ ed v	2,432,958 water
	Bayou Bienvenue Pump Station Diversion and Terracing (XPO-74a)	I	_		NI	NI	8	NMFS	HR/ MC	2001*	442		3,894,910
	■ This project combines the use of existing pu earthen terraces planted with cordgrass to fo Bayou Bienvenue to abate site-specific man Red Mud Coastal Restoration Demonstration	orce t sh los	he flo	ow of	f fresh	water a					a adjacent to Pa		
	(XTE-43)												
Projects	This collaborative effort with Kaiser Alumin could be utilized as marsh creation material tears in the experimental unit liners, and con	in co	ombir	natio	n with	compos	st and n	narsh sedime	nt. Due to	unexpected pr	oblems with the		
-	Eden Isles East Marsh Restoration (PPO-4)	I	NI	NI	NI	NI	4	NMFS	HR	Deauthorize	d NA	\$	38,91
	■ There was a change in landowners of the pro	oject	area	durii	ng the	plannin	g phase	of this project	ct. The ne	w landowner cl	hose not to part	icip	ate in the
Deauthorized	restoration program.  Violet Freshwater Distribution (PO-09a)	I	I	NI	NI	NI	3	NRCS	HR	Deauthorize	d NA	\$	1,862,56
ב	■ This project was authorized to manage the complementation of this project will conserve municipal storm water pumping stations into design revisions made this project economic	distrile and to adj	bution enha acent	n of t	fresh v vegeta lands.	water fro ted wetl Based o	m the e ands by on findi	xisting state- distributing ngs from pre-	funded V available construct	iolet Siphon (Po fresh water fro ion geotechnica	O-01) project. T	Γhe pi l	River and
Αg	tivities: Initiated (I); Completed (C ency: U.S. Environmental Protec Service (NRCS); U.S. Arm oject Type: Beneficial Use of Dredged and Shoreline Protection (C	ction ny Co I Mat	Agen orps o	cy (l of En	USEP.	A); Nations (USA)	onal Ma CE); an	rine Fisherie d U.S. Fish a	nd Wildli	fe Service (USI	FWS).		

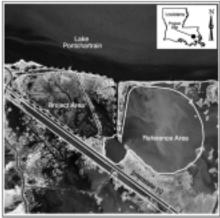
### Bayou LaBranche Marsh Creation (PPO-10)

#### Problem:

- Construction of Interstate 10 (with its associated construction access canals) and the Illinois Central Railroad and an abandoned agricultural development resulted in altered hydrology and increased salinity.
- An unnamed hurricane in 1915 and Hurricane Betsy (1965) caused salt water to overflow the banks of Lake Pontchartrain and flow unchecked through canals, resulting in excessive salt water on the marsh and subsequent loss of intermediate marsh vegetation.



- New emergent marsh was created by depositing 2.7 million yd<sup>3</sup> of sediments dredged from Lake Pontchartrain within an earthen containment berm. The project goal was to create an area of 70% land and 30% water within 5 years of construction.
- Water drainage and ingress/egress of aquatic organisms was facilitated by constructing culverts in the eastern side of the project area.
- Project effectiveness will be determined by monitoring sediment elevation and compaction rates, vegetation, and water quality.



PP0-10 project area location.



Oblique aerial photograph showing vegetation colonizing area filled with dredged material.



Dredged material being pumped into project area.

#### **Progress to Date:**

- As of January 1999, sediment elevation was within target range at all monitoring stations.
- Land/water analysis in 1997 showed 300 acres of open water had been converted to land 3 years after construction was completed in 1994.
- As of 1997, the project had created 80% land and 20% water, which is well within the target schedule.

#### **Challenges for the Future:**

- Sediment elevations have declined at a slower than expected rate, yielding less marsh grasses and more trees and shrubs than planned. It is expected that sediments will continue to settle and yield more marsh vegetation, therefore achieving the target land to water ratio.
- Exchange between the constructed wetland and the outside estuary has been restricted in the past. It will be maintained in the future, which should increase sediment consolidation.

This project summary was synthesized from the project's finalized Monitoring Plan (LDNR 1998a) and the project's most recent Monitoring Series Progress Report (Troutman and Gaudet 1999). More information about this project is available on the Internet at the CRD website, www.saveLAwetlands.org, and the Breaux Act website at www.lacoast.gov.

## Bayou Sauvage Refuge Restoration Phase I (XPO-52a)

#### **Problem:**

- Construction of U.S. Highway 90, canals, railroads, and hurricane protection levees hydrologically isolated historically brackish marsh from Lake Borgne.
- Inadequate water inflow and poor drainage subjected the area to periods of prolonged flooding and occasional drying, causing loss of wetland habitat.

#### **Proposed Solution:**

- Pumps were installed in northern and southern units of project area to drain excess water from spring flooding, promoting the growth of fresh marsh vegetation and protecting black willow habitat.
- The effectiveness of this project will be determined by monitoring vegetation and water levels in both project units and in the reference area over springsummer and fall-winter periods.

#### **Progress to Date:**

- Water levels in the north unit were within target range approximately 57% of the time, and water levels in the south unit were within target range less than 10% of the time. Water levels were below the target range much of the time due to drought-induced low water conditions. Mechanical problems with the pumps in the south unit impeded management efforts.
- Emergent marsh vegetation increased between 1996 and 1997 based on monitoring surveys.
- Habitat analysis from aerial photography taken 7
  months after project construction shows 297 acres
  were converted from open water to fresh marsh
  between 1993 and 1996. Forested wetlands, including
  black willow habitat, increased by 35 acres.

#### **Challenges for the Future:**

- Isolate project effects from seasonal, meteorological effects.
- Incorporate adaptive management strategies in the operation plan to address seasonal weather extremes.



XPO-52a project area location.



Pumps drain excessive water from the project area.



Project area during low water conditions in February 2000.

# Bayou Sauvage Refuge Restoration Phase II (XPO-52b)

#### **Problem:**

- Construction of Interstate 10, a railroad, and hurricane protection levees hydrologically isolated this historically brackish marsh from Lake Pontchartrain.
- Inadequate water flow and poor drainage subjected the area to periods of prolonged flooding and occasional drying causing loss of wetland habitat.

#### **Proposed Solution:**

- Pumps were installed in the project area to lower water levels during the growing season to promote the growth of vegetation.
- Project effectiveness will be determined by monitoring water levels and vegetation in the project and reference areas over spring-summer and fall-winter periods.

#### **Progress to Date:**

- A vegetation survey in 1997 indicated dry conditions conducive to marsh plant growth. Dry conditions are probably due more to low precipitation than project effects. Water levels were naturally low and pumps were only used once in the spring-summer.
- Target water levels were achieved approximately 32% of the time in spring-summer and 48% of the fall-winter period. Water levels were below the target range much of the time due to drought-related low water levels.

#### **Challenges for the Future:**

- Isolate project effects from seasonal meteorological effects
- Incorporate adaptive management strategies in the operation plan to address seasonal weather extremes.



XPO-52b project area location.



Project area during low water conditions in April 1999.



Water levels are monitored regularly at several locations within the project area.

This project summary was synthesized from the project's finalized Monitoring Plan (LDNR 1998c), the project's most recent Monitoring Series Progress Report (Troutman 1998), and unpublished data. More information about this project is available on the Internet at the CRD website, www.saveLAwetlands.org, and the Breaux Act website at www.lacoast.gov.